

Message Text

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ORIGIN EUR-12

INFO OCT-01 IO-10 CU-02 AEC-05 CIAE-00 H-01 INR-07 L-02

NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 USIA-06 TRSE-00 RSC-01 NSC-05

ACDA-05 BIB-01 DODE-00 AF-06 NEA-09 ISO-00 /100 R

DRAFTED BY EUR/RPM:JSDAVISON:RM

APPROVED BY EUR: AAHARTMAN

C: HSONNENFELDT

S/S:WHLUERS

JCS:GEN.GEORGI

OSD:JO'SHAUGHNESSY

PM:DCAMITTA ISA:TWILKINSON

ACDA:HIRSCHFELD

L/EUR:DSMALL

NSC:MHIGGINS (SUBS)

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R 152252Z JAN 75

FM SECSTATE WASHDC

TO USMISSION GENEVA

INFO ALL NATO CAPITALS

USMISSION NATO

AMEMBASSY MOSCOW

USNMR SHAPE

USCINCEUR

USLOSACLANT

CINCLANT

C O N F I D E N T I A L STATE 010050

E.O. 11652: GDS

TAGS: CSCE

SUBJECT: CSCE--CBMS: UK PAPER ON MOVEMENTS

REF: GENEVA 7544

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GENEVA FOR USDEL CSCE

1. FOLLOWING IS GUIDANCE ON US POSITION ON CBM DEALING WITH NOTIFICATION OF MAJOR MILITARY MOVEMENTS WHICH YOU MAY CONVEY TO ALLIES IN GENEVA AND ON WHICH YOU SHOULD DRAW IF TOPIC ARISES IN FEBRUARY 7 NAC CONSULTATIONS ON CSCE.

2. US CONTINUES TO OPPOSE A CBM WHICH WOULD OBLIGATE CSCE PARTICIPANTS TO NOTIFY MAJOR MOVEMENTS ACCORDING TO CRITERIA ROUGHLY SIMILAR TO NOTIFICATION FOR MANEUVERS, AS ORIGINALLY PROPOSED IN THE UK TEXT ON CBMS TABLED AT GENEVA LAST SPRING. WE HAVE REMAINED SILENT ON THIS ISSUE AT GENEVA HOPING THAT THE ALLIES WOULD SCALE BACK AND EVENTUALLY DROP THE UK PROPOSAL ONCE THE EAST IN TURN BEGAN TO TAKE MORE FLEXIBLE POSITIONS ON OTHER CBMS--NOTIFICATION OF MANEUVERS AND EXCHANGE OF OBSERVERS.

3. RECOGNIZING THE DESIRABILITY UNDER PARA 23 OF HELSINKI RECOMMENDATIONS TO ALLUDE IN SOME WAY TO MOVEMENTS IN CSCE FINAL DOCUMENT, OUR PREFERENCE WOULD BE LIMIT LANGUAGE TO

A STATEMENT NOTING THAT THE PROBLEM HAS BEEN CAREFULLY STUDIED BUT NOT CONCLUDING OR IN ANY WAY INDICATING THAT MEASURES ON THIS SUBJECT ARE PRACTICABLE AT THIS TIME. THIS IS ESSENTIALLY THE PREFERENCE WE OUTLINED TO THE ALLIES IN POLADS DISCUSSION OF CBMS LAST SUMMER.

4. MINDFUL OF THE RANGE OF OPINION ON THIS SUBJECT AT GENEVA, HOWEVER, WE UNDERSTAND THE DESIRE OF SOME OF THE ALLIES TO TEST AN ALTERNATIVE FORMULATION SUCH AS THAT CONTAINED IN THE MOST RECENT UK PAPER WHICH ENDORSES NOTIFICATION OF MOVEMENTS ON A VOLUNTARY BASIS, AT THE DISCRETION OF EACH PARTICIPANT.

5. IF THE OTHER ALLIES INSIST ON TESTING SOVIET FLEXIBILITY ON THIS ISSUE, EITHER BY TABLING THE NEW UK PROPOSAL AT GENEVA OR BY EXPLORING THE MATTER SEPARATELY WITH THE SOVIETS ON THE FRINGES OF THE CONFERENCE, THE US CANNOT, OF COURSE, STAND IN THEIR WAY.

6. IN THIS EVENT, THE US WOULD REMAIN SILENT ON THIS
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ISSUE AT GENEVA, AS IT HAS IN THE PAST, IN ORDER NOT TO REVEAL A SPLIT WITH OUR ALLIES. BEGIN FYI: IF TOWARD THE END OF THE CONFERENCE BROAD EASTERN AND WESTERN SUPPORT SHOULD DEVELOP FOR THE UK PROPOSAL AS A BASIS FOR RE-SOLVING THE MOVEMENTS PROBLEM, THE US WOULD BE PREPARED TO REEXAMINE FOREGOING POSITION. END FYI. KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COLLECTIVE SECURITY, INSTRUCTIONS, ALLIANCE, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 15 JAN 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: RowellE0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE010050
Document Source: CORE
Document Unique ID: 00
Drafter: JSDAVISON:RM
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750016-0837
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750148/aaaabqqd.tel
Line Count: 113
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 GENEVA 7544
Review Action: RELEASED, APPROVED
Review Authority: RowellE0
Review Comment: n/a
Review Content Flags:
Review Date: 23 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <23 APR 2003 by ElyME>; APPROVED <29 SEP 2003 by RowellE0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE--CBMS: UK PAPER ON MOVEMENTS
TAGS: MARR, US, UR, CSCE
To: GENEVA
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006